

may appeal the decision of the Chair of the OC to the Chair of the ACEP. In the absence of a timely appeal, the Chair's decision will be final.

(b) *Resolution Procedures.* (1) If any department or agency disagrees with a licensing determination of the Department of Commerce made through the OC, it may appeal the matter to the ACEP for resolution. A department or agency must appeal a matter within 5 days of such a decision. Appeals must be in writing from an official appointed by the President by and with the advice and consent of the Senate, or an officer properly acting in such capacity, and must cite both the statutory and the regulatory bases for the appeal. The ACEP shall review all departments' and agencies' information and recommendations, and the Chair of the ACEP shall inform the reviewing departments and agencies of the majority vote decision of the ACEP within 11 days from the date of receiving notice of the appeal. Within 5 days of the majority vote decision, any dissenting department or agency may appeal the decision by submitting a letter from the head of the department or agency to the Secretary in his or her capacity as the Chair of the Board. Such letter shall cite both the statutory and the regulatory bases for the appeal. Within the same period of time, the Secretary may call a meeting on his or her own initiative to consider a license application. In the absence of a timely appeal, the majority vote decision of the ACEP shall be final.

(2) The Board shall review all departments' and agencies' information and recommendations, and such other export control matters as may be appropriate. The Secretary shall inform the reviewing departments and agencies of the majority vote of the Board within 11 days from the date of receiving notice of appeal. Within 5 days of the decision, any department or agency dissenting from the majority vote decision of the Board may appeal the decision by submitting a letter from the head of the dissenting department or agency to the President. In the absence of a timely appeal, the majority vote decision of the Board shall be final.

**Sec. 6.** The license review process in this order shall take effect beginning with those license applications registered by the Sec-

retary 60 days after the date of this order and shall continue in effect to the extent not inconsistent with any renewal of the Export Administration Act, or with any successor to that Act.

**Sec. 7. Judicial Review.** This order is intended only to improve the internal management of the executive branch and is not intended to, and does not, create any rights to administrative or judicial review, or any other right or benefit or trust responsibility, substantive or procedural, enforceable by a party against the United States, its agencies or instrumentalities, its officers or employees, or any other person.

**William J. Clinton**

The White House,  
December 5, 1995.

[Filed with the Office of the Federal Register, 2:31 p.m., December 6, 1995]

NOTE: This Executive order was released by the Office of the Press Secretary on December 6, and it was published in the *Federal Register* on December 8.

### **Message to the Congress on Administration of Export Controls December 5, 1995**

*To the Congress of the United States:*

In order to take additional steps with respect to the national emergency described and declared in Executive Order No. 12924 of August 19, 1994, and continued on August 15, 1995, necessitated by the expiration of the Export Administration Act on August 20, 1994, I hereby report to the Congress that pursuant to section 204(b) of the International Emergency Economic Powers Act, 50 U.S.C. 1703(b) ("the Act"), I have today exercised the authority granted by the Act to issue an Executive order (a copy of which is attached) to revise the existing procedures for processing export license applications submitted to the Department of Commerce.

The Executive order establishes two basic principles for processing export license applications submitted to the Department of Commerce under the Act and the Regulations, or under any renewal of, or successor to, the Export Administration Act and the

Regulations. First, all such license applications must be resolved or referred to me for resolution no later than 90 calendar days after they are submitted to the Department of Commerce. Second, the Departments of State, Defense, and Energy, and the Arms Control and Disarmament Agency will have the authority to review any such license application. In addition, the Executive order sets forth specific procedures including intermediate time frames, for review and resolution of such license applications.

The Executive order is designed to make the licensing process more efficient and transparent for exporters while ensuring that our national security, foreign policy, and non-proliferation interests remain fully protected.

**William J. Clinton**

The White House,  
December 5, 1995.

NOTE: This message was released by the Office of the Press Secretary on December 6.

**Remarks to the Committee for  
American Leadership in Bosnia and  
an Exchange With Reporters**

*December 6, 1995*

**The President.** I want to welcome this distinguished group of Americans to the White House. Each of you has worked very hard throughout your career to preserve and to project America's leadership around the world. Today you have joined across partisan lines to make a strong case for America's leadership in Bosnia, and I thank you for that.

I welcome the support that you and others, including Presidents Bush and Ford, have shown for our troops and our efforts to secure a peace in Bosnia. All of you represent a spirit that has helped to keep our country strong. Regardless of party or political differences, you've stood up for America's leadership on behalf of our interests and our values.

Many of you have been working for peace in Bosnia since that terrible war began. Now that the Balkan leaders have made a commitment to peace, you know that we must help that peace take hold. You understand the importance of our action and the costs of our

failure to act, something, I might add, that has been under-discussed in the public arena in the last few weeks. Our conscience demands that we seize this chance to end the suffering, but our national security interests are deeply engaged as well.

Europe's security is still inextricably tied to America's. We need a strong Europe as a strong partner on the problems from terrorism to the spread of weapons of mass destruction. Europe's stability is threatened as long as this war burns at its center. We have to stand with the Europeans on Bosnia if we're going to stand with them and if we expect them to stand with us, on the whole range of other issues we clearly are going to face together in the years ahead.

Our engagement in Bosnia is also essential for the continued viability of NATO. All the parties, all the parties there, asked for NATO's help in securing this peace. If we're going to be NATO's leader, we have to be part of this mission. If we turn our backs on Bosnia now, our allies will do the same; the peace will fail, the conflict could spread, the slaughter will certainly resume. NATO would be shaken at its core. Its ability to shape a stable, undivided Europe would be thrown into doubt, and our leadership in Europe and around the world would pay a terrible, terrible price.

For 50 years, the bipartisan consensus for our leadership in the world has been a source of America's progress and strength. At the dawn of the post-cold-war era, that consensus is being questioned. But I believe that vision and unity are still called for.

During my recent trip to Europe, everywhere I went and every person with whom I talked, from people on the street to prime ministers, said the very same thing: American leadership matters; American leadership is welcome; American leadership is necessary. But leadership is not a spectator sport. In Bosnia, our leadership can make a difference between peace and war. It demands our participation.

I have to tell you that I knew how the European leaders felt, and I thought I knew how the people in the street felt. But the personal expression of support for America's willingness to help broker this peace agreement in Dayton and then to help participate